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Assessing the Impact of the Westdiep Sea Farm on Avifauna

Evaluation of the Monitoring Approach through Power
Analysis and Recommendations for Future Monitoring

Robin Daelemans, Nicolas Vanermen, Wouter Courtens, Marc Van de
walle, Hilbran Verstraete, Eric Stienen

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ASSESSING THE IMPACT OF THE WESTDIEP SEA FARM ON AVIFAUNA

Evaluation of the Monitoring Approach through Power Analysis and Recommendations for Future Monitoring

Robin Daelemans, Nicolas Vanermen, Wouter Courtens, Marc Van de walle, Hilbran Verstraete & Eric Stienen

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Abstract

In 2020, an environmental permit was granted for the development of the Westdiep Sea Farm, a longline aquaculture project located in the nearshore waters of the Belgian North Sea (BNS), approximately 4.5 km offshore Nieuwpoort. The 4.54 km² project area is designated under the Belgian Marine Spatial Plan for extractive species such as mussels, oysters, and seaweed. The area lies entirely within SPA-B1, a Special Protection Area under the EU Birds Directive that is recognized for its ecological importance as a foraging and resting habitat for species including Sandwich tern (*Thalasseus sandvicensis*), great crested grebe (*Podiceps cristatus*), and red-throated diver (*Gavia stellata*). The presence of aquaculture structures and increased vessel traffic associated with the sea farm may lead to avoidance in disturbance-sensitive seabird species, while other species might be attracted due to enhanced food and resting opportunities.

To comply with permit conditions, a seabird monitoring program was established to detect such responses, following a Before-After Control-Impact (BACI) design with four ship-based surveys annually over a five-year period. However, the first year of baseline monitoring revealed that seabird densities within the project area were generally low and highly variable, raising concerns about the program's ability to detect statistically significant changes in seabird densities over time. To further investigate these concerns, a simulation-based power analysis was conducted. Based on species- and location-specific data characteristics derived from the INBO seabird dataset (2001-2023) and the initial four baseline surveys, a large set of randomised datasets was generated. In these datasets, various increases and decreases in seabird densities were simulated under different monitoring strategies, namely seasonal surveys, peak-density surveys, and monthly surveys. Statistical tests were then applied to assess whether these changes in seabird densities would be detected as significant, enabling us to estimate the probability of detecting a true change in seabird density under the proposed monitoring design—i.e. the statistical power.

Results from the power analysis indicate that the current monitoring design (16 post-impact surveys) is unlikely to achieve the targeted statistical power of 80% to detect a 50% change in seabird numbers for most species. Even under optimized scenarios that align surveys with month of peak seabird densities, statistical power remained limited, although notable improvements were observed for species such as great cormorant and Sandwich tern. Increasing the sampling effort, for example by conducting monthly surveys, did not lead to proportional gains in power and is not feasible within the available resources.

Therefore, we recommend adjusting the timing of the 16 planned surveys to coincide with periods of peak abundance of key species in the area. Scheduling surveys between January and April is expected to maximize impact detection potential for red-throated diver, great crested grebe, and common scoter. In addition, these targeted surveys will be supplemented by observations from INBO's long-term seabird monitoring campaigns and anecdotal sightings reported by the crew of the sea farm. This revised monitoring design is expected to generate valuable insights, not only about the ecological impact of the current project but also for building the scientific and policy frameworks that will guide future offshore aquaculture developments.

Samenvatting

In 2020 werd een milieuvvergunning afgeleverd voor de ontwikkeling van de Westdiep Sea Farm, een longline-aquacultuurproject in de kustwateren van de Belgische Noordzee (BNZ), op ongeveer 4,5 km voor de kust van Nieuwpoort. De projectzone van 4,54 km² is volgens het Belgisch Marien Ruimtelijk Plan bestemd voor de kweek van extractieve soorten zoals mosselen, oesters en zeewier. De zone ligt volledig binnen SBZ-V1, een Speciale Beschermingszone onder de Europese Vogelrichtlijn die erkend is als belangrijk foerageer- en rustgebied voor onder meer de grote stern (*Thalasseus sandvicensis*), fuut (*Podiceps cristatus*) en roodkeelduiker (*Gavia stellata*). De aanwezigheid van aquacultuurinfrastructuur en het toegenomen scheepsverkeer van en naar de zeeboerderij kunnen verstoringgevoelige zeevogels mogelijk verdrijven, terwijl andere soorten net aangetrokken kunnen worden door extra foerageer- en rustmogelijkheden.

Om aan de vergunningsvoorwaarden te voldoen, werd een monitoringsprogramma voor zeevogels opgezet, gebaseerd op een Before-After Control-Impact (BACI) design, met vier scheepstellingen per jaar over een periode van vijf jaar. Tijdens het eerste referentiejaar bleken de zeevogeldensiteiten in het studiegebied laag en sterk variabel, wat vragen oproep over de mogelijkheid om statistisch significante veranderingen in densiteiten te detecteren. Daarom werd een poweranalyse uitgevoerd, waarbij op basis van soortspecifieke en locatiegebonden datakarakteristieken uit de INBO-zeevogeldatabank (2001–2023) en de vier referentietellingen verschillende datasets werden gegenereerd. In deze datasets werden verschillende toe- of afnames in zeevogeldichtheden gesimuleerd onder uiteenlopende monitoringsstrategieën, zijnde seizoensgebonden tellingen, tellingen in piekmaanden en maandelijks tellingen. Aan de hand van statistische testen werd nagegaan of deze gesimuleerde veranderingen in zeevogelaantallen significant zouden worden bevonden, waarna de statistische power werd berekend, dit is de kans dat een werkelijke verandering zou worden opgemerkt.

De resultaten tonen aan dat de huidige monitoringstrategie (16 post-impact tellingen) voor de meeste soorten waarschijnlijk onvoldoende statistische power zal genereren om een verandering van 50% in zeevogelaantallen aan te tonen met een beoogde power van 80%. Zelfs in geoptimaliseerde scenario's die focussen op de maanden met de hoogste dichtheden bleef de power beperkt, al was er bij soorten als aalscholver en grote stern wel een verbetering. Het verhogen van de telfrequentie, bijvoorbeeld tot maandelijks tellingen, leidde niet tot proportioneel hogere power en is bovendien niet haalbaar binnen de beschikbare middelen.

Op basis van deze resultaten wordt aanbevolen om de 16 geplande tellingen uit te voeren in de maanden waarin de grootste aantallen worden verwacht van enkele belangrijke soorten in het gebied. Tellingen tussen januari en april bieden het meeste potentieel voor het detecteren van veranderingen bij roodkeelduiker, fuut en zwarte zee-eend. Deze gerichte tellingen zullen bovendien worden aangevuld met waarnemingen uit het langlopende zeevogelmonitoringsprogramma van het INBO, alsook met anekdotische observaties van de bemanning van de zeeboerderij. Deze aangepaste monitoringsstrategie zal belangrijke inzichten opleveren, zowel over de ecologische impact van dit project als voor het uitwerken van wetenschappelijke en beleidskaders voor toekomstige offshore aquacultuurprojecten.

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1 INTRODUCTION

In December 2020, 'Westdiep Sea Farm' was granted an environmental permit for the installation and operation of a nearshore longline aquaculture project in 'Zone C' (Figure 1A). This zone is located 4.5 km offshore from Nieuwpoort and is one of the commercial and industrial areas designated under the Marine Spatial Plan for the Belgian part of the North Sea (BNS) for the period 2020-2026 (Royal Decree MSP 2020). Under the current legal framework, only the cultivation of extractive species is permitted – i.e. species that do not require external nutrient input. The project area covers a total of 4.54 km², of which 67% is allocated for mussel cultivation, 6% for oyster farming, 6% for seaweed production and 22% is reserved for navigational passage. The project is being implemented in phases. The first 50 longlines were installed in 2022, followed by an additional 96 longlines in 2024. As of 2025, approximately 1 km² (ca. 25%) of zone C has been developed, all dedicated to mussel cultivation, concluding phase I of the project. The project aims to fully develop the sea farm by 2028 (IMDC 2020).

The entire project area lies within Special Protection Area for birds SPA-B1, a 110 km² area with a high ecological value as a foraging and resting habitat for seabirds. It was designated as an SPA under the European Birds directive (79/409/EEC) due to its importance for Sandwich tern (*Thalasseus sandvicensis*) and great crested grebe (*Podiceps cristatus*), but regularly also supports significant numbers of red-throated diver (*Gavia stellata*), common scoter (*Melanitta nigra*), little gull (*Hydrocoloeus minutus*), lesser black-backed gull (*Larus fuscus*) and great black-backed gull (*Larus marinus*) (Degraer et al., 2020). During the operational phase of the project, several potential impacts on seabirds can be anticipated. Operation of the sea farm will involve approximately 600 vessel movements per year to and from the site, potentially causing disturbance to disturbance-sensitive species such as red-throated diver and common scoter (Garthe & Hüppop, 2004). In addition, the project will result in a direct but limited habitat loss for these species. Conversely, certain species – particularly great cormorants and gulls – may be attracted to the area due to the increased availability of resting structures. Also an increased food availability potentially attracts seabirds. Common scoters may for instance be drawn to the area due to the presence of mussels (Richman, 2013), although this is not very likely given the high disturbance-sensitivity of this species. The tidal currents around the structures combined with increased prey availability can possibly attract great crested grebes, terns, gulls and other seabirds (Lieber et al., 2019; Price et al., 2017).

The environmental permit associated with the project requires the implementation of a monitoring programme to assess its effects on the marine environment, including seabirds. In particular, the monitoring must evaluate potential attraction or avoidance responses of seabirds to both the physical presence of the aquaculture structures and the increased vessel traffic associated with operational activities. The monitoring strategy serves a dual purpose. First, it must enable the *a posteriori* detection and quantification of project-related effects, allowing for the proposal of site-specific mitigation measures in the event of significant or irreversible impacts. Second, it aims to enhance understanding of the nature and underlying drivers of such effects, so that the acquired knowledge can be used to *a priori* inform the further development of the current project and guide the design of future similar initiatives—thereby helping to prevent negative impacts beyond the specific site (BMM, 2020). Consequently, as part of the environmental impact assessment, a monitoring plan was imposed to assess the attraction and avoidance behaviour of seabirds in response to the sea farm. According to Annex F of the advisory document (BMM, 2020) this monitoring should consist of four ship-based surveys per year for a five-year period to estimate seabird densities in both the project area and a designated

2 MATERIALS AND METHODS

2.1 STUDY DESIGN AND MONITORING SETUP

To assess the potential impact of the Westdiep sea farm on seabirds, an impact area and a reference area were delineated around the project zone (Figure 1B). The impact area includes the project site 'Zone C' and a 500-meter buffer, corresponding to the safety zone defined during the initial project phase, where effects of the sea farm are expected. Adjacent to this impact area, a reference area was established with similar seabird densities, coastal proximity and water depth to ensure comparability between both areas (Vanermen et al., 2010, 2015). To monitor seabird presence within and around the project zone, a transect crossing both areas was established, along which ship-based seabird counts were conducted following the standard ESAS (European Seabirds at Sea) methodology (Figure 1B). This method combines transect counts for birds resting on the water with snapshot counts for birds in flight, using a standardized transect width of 300 m (Tasker et al., 1984). All surveys were conducted on days with wind speeds below 6 Bft, and wave heights not exceeding 2 m. Seabird data were recorded either in 2-minute or 10-minute intervals, but aggregated by area (impact vs. control) and by monitoring day to reduce potential autocorrelation between consecutive observations and to minimize overall variance (Vanermen et al., 2015). Daily totals for each area were subsequently calculated and, after adjusting for the distance covered, converted into seabird densities.

Using this method to estimate seabird densities in both the control and impact area allows to perform a Before-After Control-Impact (BACI) analysis, where bird counts collected prior to the development of the sea farm can be compared to those collected afterward. The use of a reference area unaffected by the project makes it possible to separate changes in seabird presence caused by the sea farm from natural temporal variations in seabird numbers.

2.2 DATA SELECTION, DATA SIMULATION AND POWER ANALYSIS

As previously mentioned, data from the four targeted monitoring campaigns were supplemented with seabird observations collected by INBO between 2001 and 2023. This substantially increased the dataset from 203 to 1421 observations within the study area (Figure 1C, D), allowing for a more robust estimation of baseline seabird densities prior to the construction of the sea farm (Vanermen et al., 2023). This reference dataset was subsequently used for the power analyses, following the approach outlined in Vanermen et al. (2015).

In a first step, species-specific data characteristics such as over-dispersion, seasonal variation, and zero inflation were modelled using the reference dataset. The models were fitted using either a negative binomial (NB) or a zero-inflated negative binomial (ZINB) distribution. Negative binomial distributions are generally preferred over Poisson or quasi-Poisson models in cases of strong overdispersion, which is common in seabird data due to their aggregated distribution, leading to a high proportion of zero counts and a variance that exceeds the mean (Zuur et al., 2009). When the number of zero counts in the data exceeded what could be explained by a standard NB model, a ZINB model was applied. This model accounts for excess zeros by combining two components: one that models actual bird counts and another that estimates the probability of structural zeros. The response variable was the total number of birds observed per survey. Explanatory variables included area type (control vs. impact, categorical) and

February and March (Figure 3). Recurrent concentrations are mostly found south and southwest of the area. Few common scoters were observed between the project area and Nieuwpoort, which is the most likely navigation route for maintenance vessels. Scoters feed mainly on benthic invertebrates, such as molluscs and crustaceans, which they dive for in shallow coastal waters.

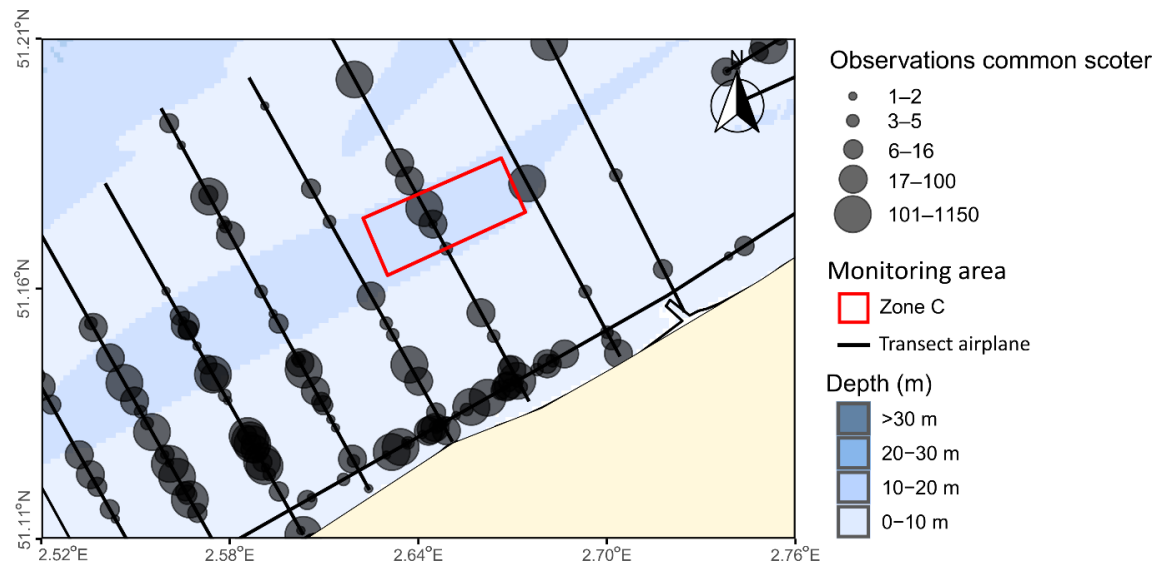


Figure 3. Spatial occurrence of common scoters around the project area in February and March based on yearly airplane counts between 2001 and 2023.

3 RESULTS

The modelled seasonal patterns for each species are shown in figure 4 and illustrate how the predicted seabird densities within the study area vary throughout the year. For 13 out of 15 species, model selection supported a seasonal structure best captured by a double sine function with periodicities of 12 and 6 months (seasonality type S3; see Table A1). For great cormorant, seasonal variation was best described by a single sine curve with a period of 12 months (seasonality type S2, see Table A1). Also northern gannet showed a different seasonal pattern, with the best model fit achieved by a double sine curve with periods of 12 and 4 months (seasonality type S4, see Table A1). For most species, the predicted seasonal patterns in the study area were consistent with those previously described for the broader BNS by Degraer et al. (2010). Some deviations were observed, however. For red-throated diver, the highest densities are indeed predicted in the winter months, but with peak densities in the study area in November, which is earlier than the January peak reported by Degraer et al. (2010). Great cormorant, which is not discussed in detail in Degraer et al. (2010), was predicted to be present year-round, with a marked peak in August after the breeding season. Lesser black-backed gull and herring gull are also not discussed in Degraer et al. (2010). The highest densities for lesser black-backed gull were predicted in spring and early autumn, with slightly lower densities in summer. For herring gull there was a clear peak in spring and a second lower peak in late summer to early autumn. Great black-backed gull showed highest predicted densities in autumn and early winter, in line with Degraer et al. (2010), but our models also suggested a second peak in spring.

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4 DISCUSSION

4.1 POWER ANALYSIS AND EVALUATION OF THE PLANNED MONITORING PROGRAM

To evaluate the potential impact of the Westdiep sea farm on seabirds, a BACI monitoring program was designed consisting of four ship-based surveys per year over a five-year period. The first four surveys had as goal to establish a baseline for seabird densities within both an impact area and a control area prior to the development of the farm. The remaining 16 surveys are planned to be distributed across phase II (one year) and phase III (three years) of the project implementation, meaning they can all be considered post-impact surveys. An earlier analysis of the four reference surveys by Vanermen et al. (2023) concluded that they yielded few seabird observations and many zero counts, resulting in a dataset of limited usefulness for significance testing. This was attributed to the low number of surveys, the relatively low seabird densities recorded during those surveys, and the small surface area of the study zones. To evaluate whether the planned monitoring strategy consisting of 16 post-impact surveys will be sufficient to detect an effect of the sea farm on seabirds with adequate statistical power, a power analysis was conducted in this study.

Our analysis revealed that, overall, the reference dataset collected within the study area - despite being supplemented with additional data gathered by INBO between 2001 and 2023 - was of limited statistical quality. This was primarily due to high levels of overdispersion and/or zero inflation in the data, both of which reduce the ability to detect significant changes in seabird densities. When using the standard seasonal monitoring approach, none of the 15 studied species reached the desired statistical power of 80% to detect a 50% change in numbers within the planned 16 post-impact surveys. Targeted surveys conducted during the months when each species typically reaches its peak abundance did improve statistical power slightly, allowing great cormorant and Sandwich tern to reach the 80% threshold. However, for most species, power remained insufficient to detect changes in species numbers with sufficient statistical power. The improvement observed during peak-month surveys likely reflects the more consistent and concentrated presence of seabirds during those months, leading to fewer zero counts and reduced variability. Surprisingly, increasing survey frequency to monthly intervals—tripling the survey effort—did not yield proportional improvements in power. Although the statistical power to detect changes generally showed small increases, no species reached the 80% threshold for detecting a 50% change after four years of monthly monitoring. While our modelling approach accounted for both seasonality and zero inflation, these adjustments were not sufficient to overcome the underlying challenges of highly variable and zero-dominated count data. This suggests that, for many species, increasing survey frequency outside their main period of occurrence adds relatively little statistical information and may instead introduce additional noise, limiting overall gains in power.

The low statistical power to detect changes in seabird numbers in our study is in line with other studies. Vanermen et al. (2015) applied a BACI design and simulation-based power analysis to assess seabird responses to the Thorntonbank offshore wind farm in Belgian waters. Due to high overdispersion and zero inflation, statistical power to detect a 50% decline in numbers was generally low, with only northern gannet and common guillemot reaching 90% power within ten years of post-impact monitoring. Maclean et al. (2013) also reported low statistical power when

4.2 HOW TO PROCEED? RECOMMENDATIONS FOR FUTURE MONITORING

The results of our power analysis indicate that statistically significant effects of the Westdiep sea farm on seabirds are unlikely to be detected under the current monitoring setup. However, it is important to recognize that a lack of statistical significance does not imply the absence of any effects. Even non-significant findings can yield valuable ecological insights and should not be disregarded (Nakagawa & Cuthill, 2007). Non-significant trends may, for instance, still align or contrast with patterns observed in other regions or similar projects, and contribute to the growing body of knowledge on the potential impacts of offshore aquaculture developments. This is especially important as similar sea farm projects may be developed in the future, making it possible to combine data across sites and years to draw more robust conclusions at larger spatial scales. One possible solution to improve statistical power would be to significantly increase the monitoring effort; however, this would result in a substantial additional cost. Therefore, we aim to explore alternative approaches that optimize data collection and analysis within the available resources.

Since the standardized ESAS monitoring protocol to count seabirds requires observers to be positioned at approximately 10 meters above sea level, relatively large research vessels are typically used for seabird surveys. However, these vessels cannot safely navigate within the operational sections of project Zone C due to manoeuvrability constraints. Although some parts of Zone C will remain accessible during the continued development of the sea farm, access will eventually be limited to the safety perimeter surrounding the installation. Consequently, it will no longer be feasible to follow the original monitoring transect or to strictly adhere to the ESAS protocol, which assumes that birds are counted within a 300-meter zone around the vessel. To maximize coverage of the impact area under these new constraints, we recommend adapting the monitoring protocol to include visual counts at greater distances when conditions allow. Observers can estimate distances using the ship's position in combination with the sea farm's buoys as reference points, and photograph the area during each survey to support species detection and identification. Despite these adjustments, efforts should be made to maintain the core principles of the standardized ESAS methodology, including the use of both transect and snapshot counts. Surveys in the control area, which remains fully accessible, can continue to follow the planned transect and original ESAS protocol without modification.

Given the expected reduction in species detectability due to increased observation distances, seabirds will be grouped into morphotypes when necessary. These morphotype groups include large gulls (lesser black-backed gull, herring gull, and great black-backed gull), small gulls (common gull, black-legged kittiwake, and little gull), auks (common guillemot and razorbill), and terns (common tern and Sandwich tern). Species more easily identified at a distance (e.g. divers, northern gannet, great crested grebe, great cormorant, and common scoter) will be recorded separately. Grouping species has the additional benefit of reducing the proportion of zero counts, which may improve statistical power.

As such, we recommend proceeding with the 16 planned post-impact surveys, maintaining the original transect and monitoring method for as long as access allows. As the project area becomes increasingly operational, the protocol will be adapted to allow surveys from the surrounding safety zone. In addition, INBO's long-term seabird monitoring transects frequently pass near the project area. Although they only briefly pass the site and at a greater distance —

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5 CONCLUSION

The power analysis demonstrated that the 16 planned post-impact surveys will likely be insufficient to detect the impact of the Westdiep sea farm on seabirds with high statistical confidence. This limited power is primarily due to the small study area and the inherently dynamic and sparse distribution of seabirds, leading to overdispersed and zero-inflated data.

Nevertheless, the insights resulting from the surveys - whether statistically significant or not - remain ecologically important. Additionally, by refining the survey design and integrating supplementary data, we aim to further increase the robustness of the findings and provide a stronger foundation for future evaluations.

As our power analysis shows increased statistical power when monitoring is aligned with periods of peak seabird density, we propose conducting the four annual surveys during the months of January, February, March, and April. These months coincide with the highest expected densities of key species in the area, including red-throated diver, great crested grebe, and common scoter.

The data collected through these surveys will be further complemented in two ways: first, by additional observations based on photographs taken during INBO's ongoing long-term seabird monitoring campaigns, and second, by incorporating anecdotal sightings reported by the crew of the sea farm via dedicated seabird observation forms. In addition, as the operational area of the sea farm is expected to expand in the coming years, the monitoring transect and methodology will be adjusted accordingly to ensure continued data collection.

Taken together, these efforts will not only improve our understanding of seabird dynamics in and around the Westdiep sea farm and help assess the potential impacts of this specific project, but will also generate knowledge that is critical for optimizing monitoring designs and informing the development of policy frameworks for future offshore aquaculture projects.

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Appendix

Figure A1. Seasonal densities of red-throated diver, great crested grebe, northern gannet, great cormorant, little gull and common gull in the nearshore waters of the BNS (Zone 1) and in the project area (Zone C, including a buffer of 1 nautical mile), based on ship-based surveys conducted between 2001 and 2023.

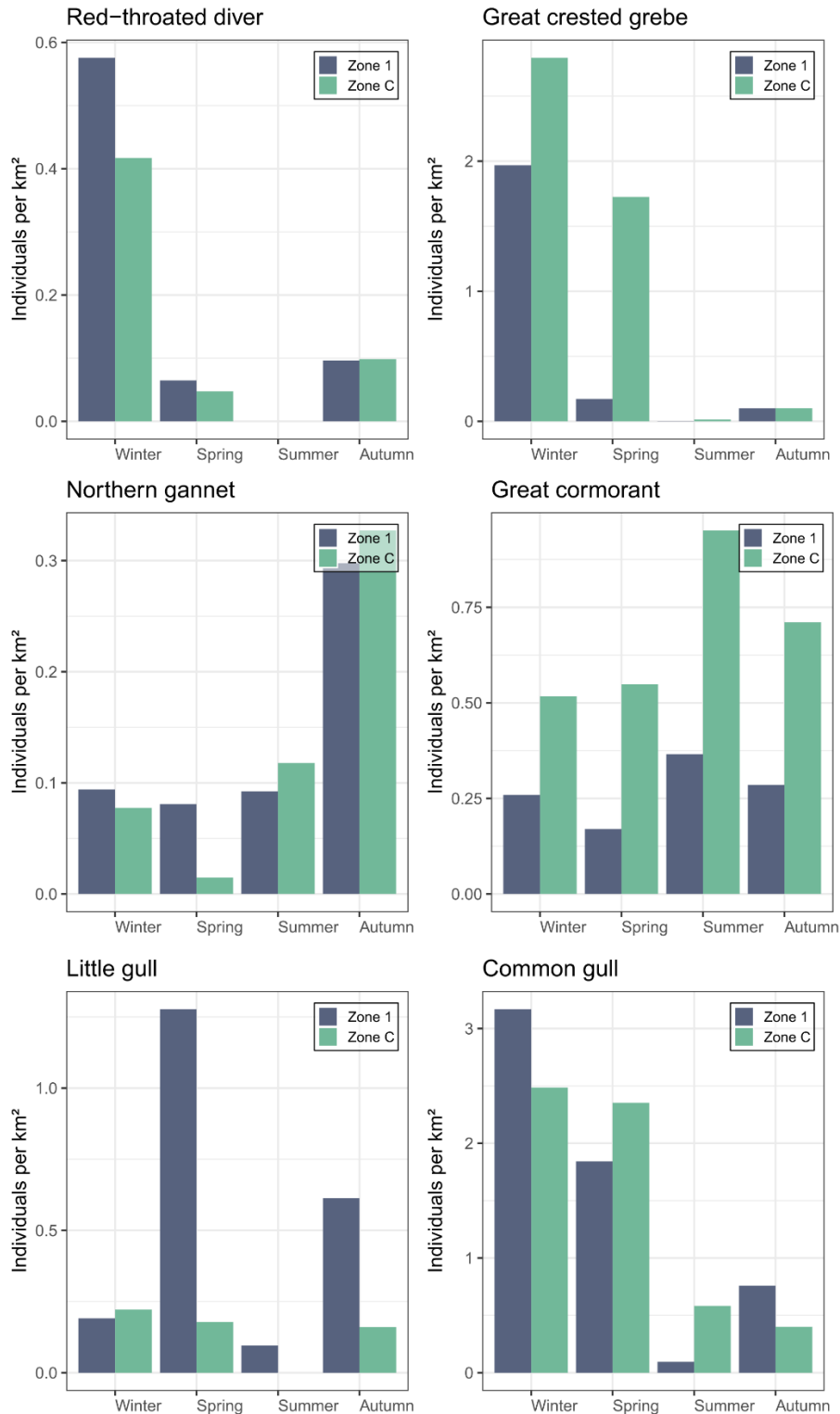
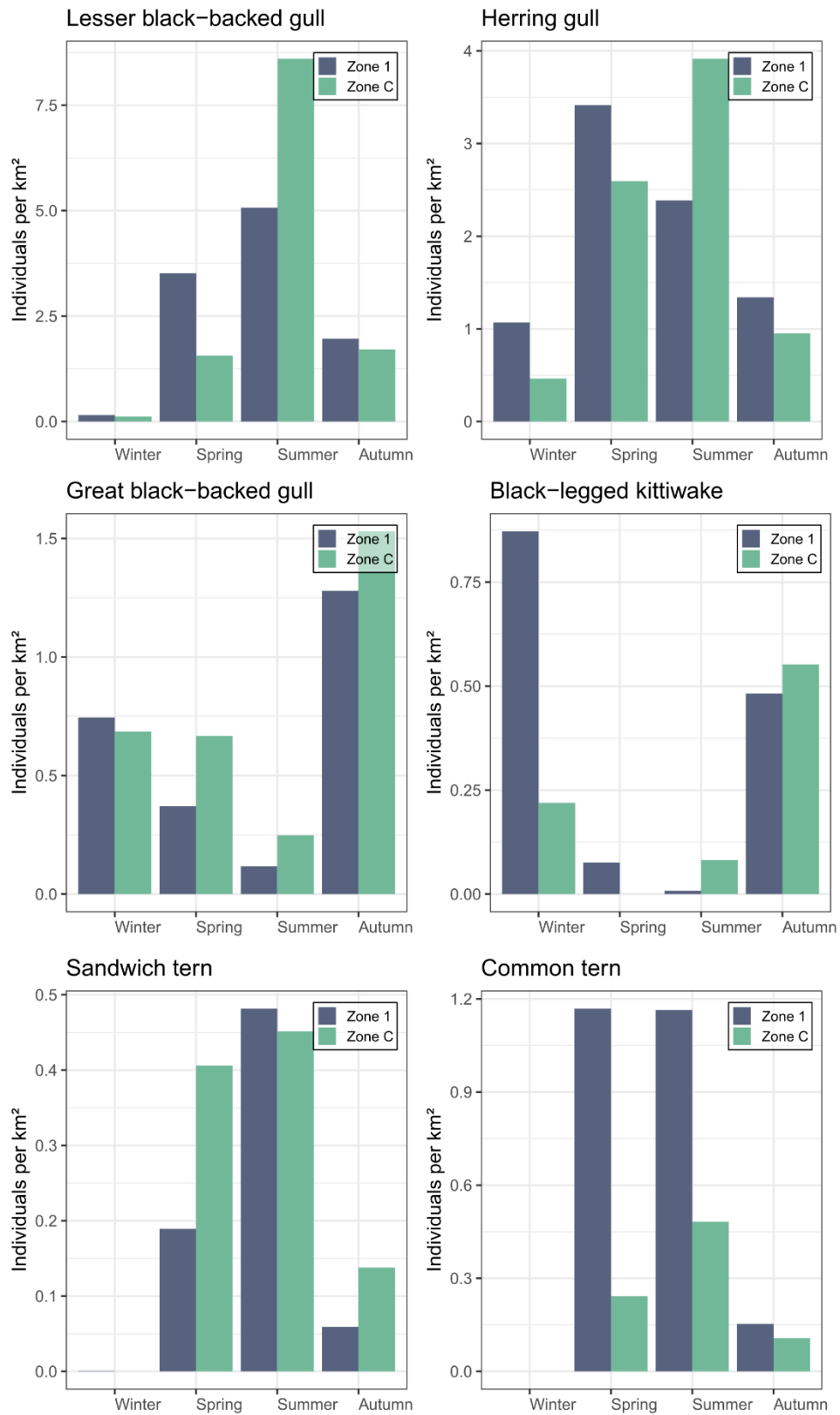


Figure A2. Seasonal densities of lesser black-backed gull, herring gull, great black-backed gull, black-legged kittiwake, Sandwich tern and common tern in the nearshore waters of the BNS (Zone 1) and in the project area (Zone C, including a buffer of 1 nautical mile), based on ship-based surveys conducted between 2001 and 2023.



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